

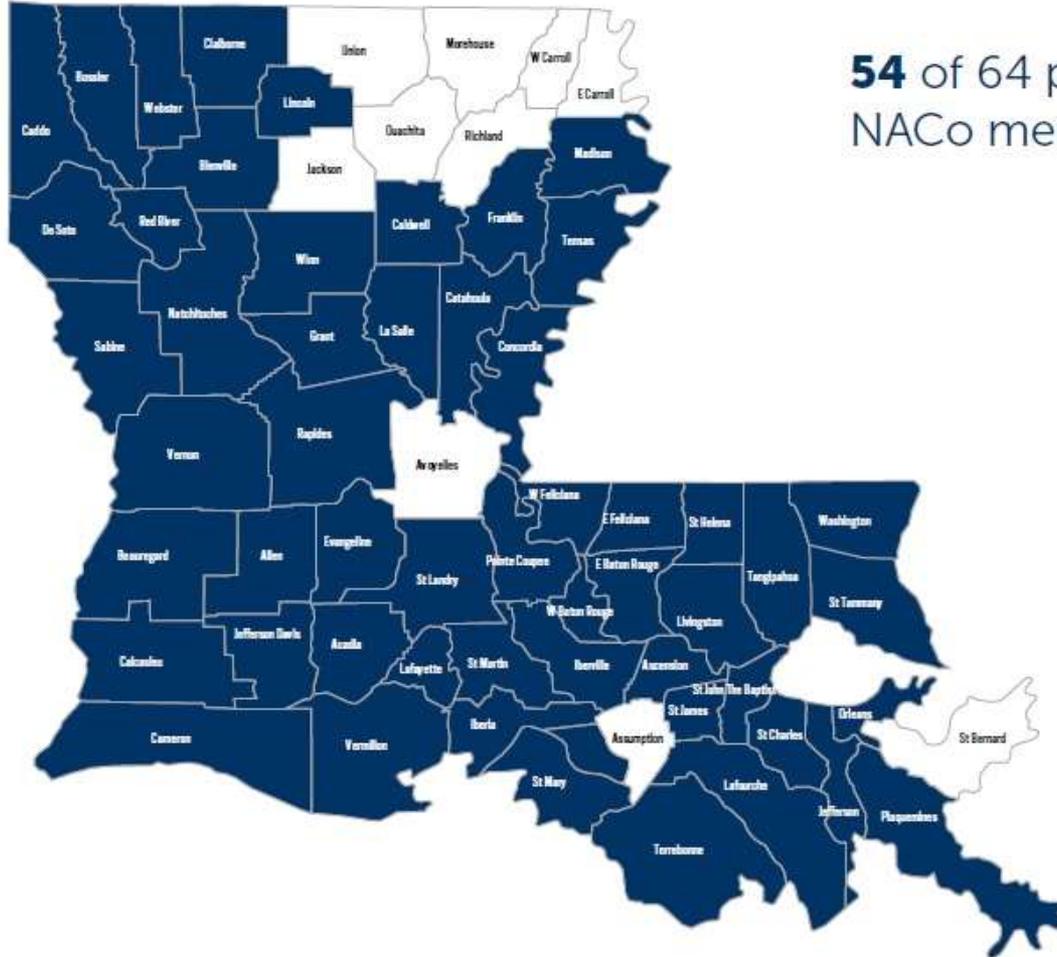
Legislative Report



Police Jury Association of Louisiana | January, 2016

NATIONAL ASSOCIATION OF COUNTIES

LOUISIANA MEMBER PARISHES



54 of 64 parishes are
NACo members • **84.5%**

Congress by the Numbers

31 86

74

262 76

Congress by the Numbers

114TH U.S. CONGRESS



Republicans



Democrats

SENATE



+ 9

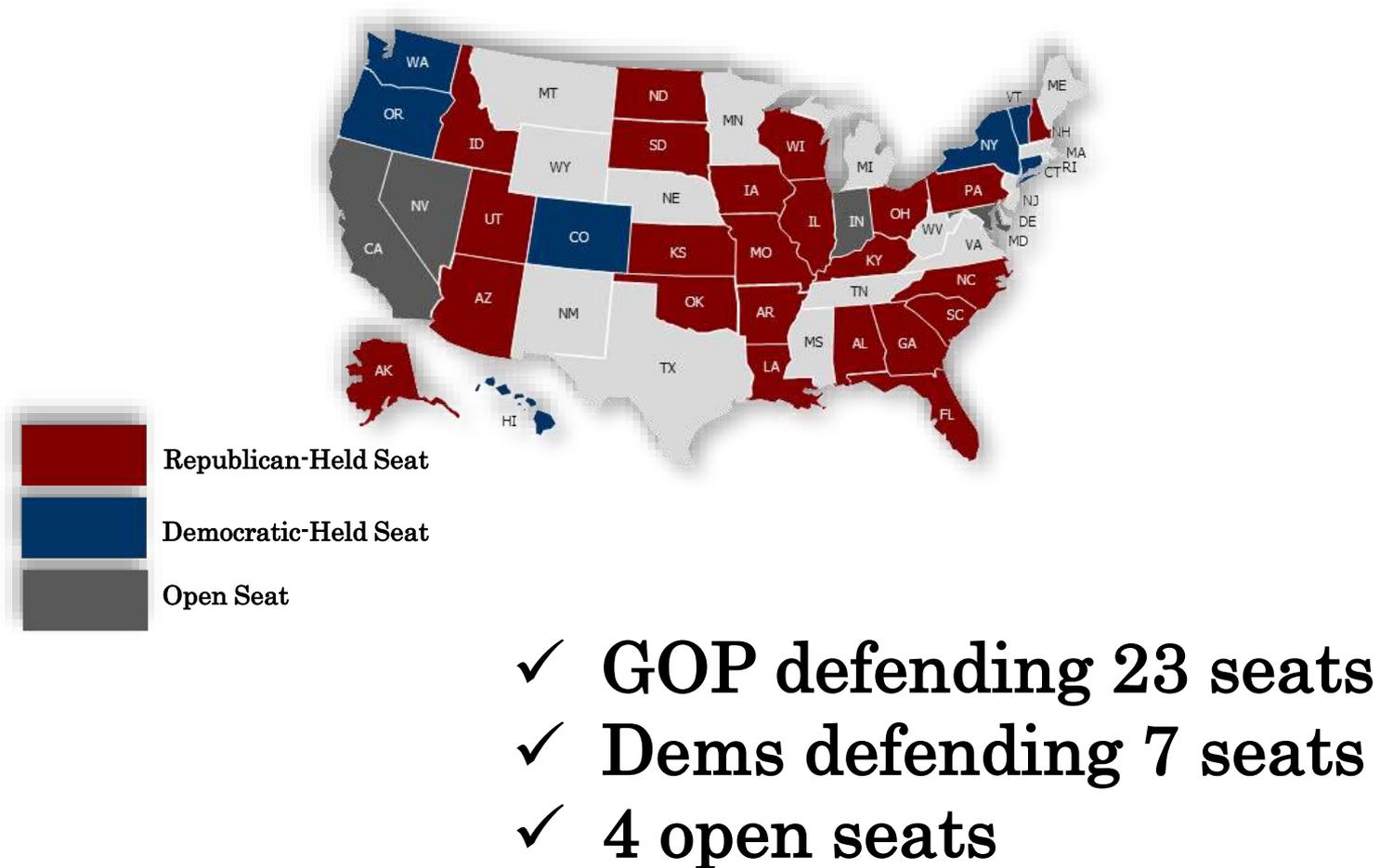
HOUSE



+ 16

Congress by the Numbers

2016 US Senate Elections



2016 U.S. Presidential Election



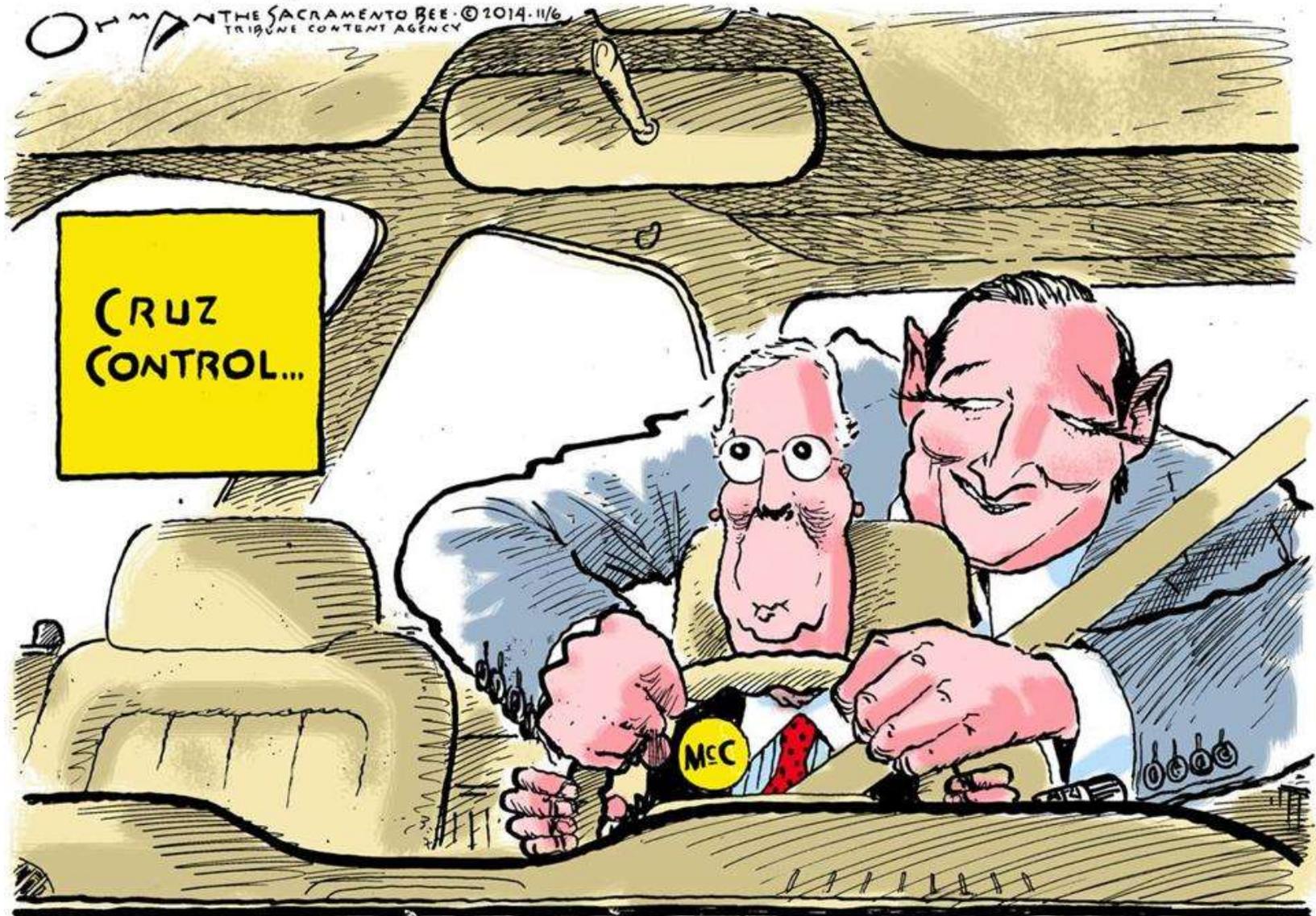
2016. GET INVOLVED.

#countiesconnectUS



GOP Internal Battles...

Sen. Ted Cruz calls Leader McConnell a Liar!



GOP Internal Battles...

STAND WITH REP. MEADOWS & **REMOVE** THE SPEAKER



Congressman Mark Meadows has just introduced a resolution to remove John Boehner as Speaker of the House!

John Boehner's Speakership has done nothing but raise taxes, grow government, and restrict freedom.

We can't accept a Speaker of the House who continually surrenders to Obama's radical agenda.

Sign the petition to stand with Mark Meadows' efforts to remove Boehner as Speaker!

Sign with Facebook

Sign with Twitter

OR SIGN BELOW:

First name

Last name

Email address

20000

Remove John Boehner

Join 5,756 other signers!

Speaker Boehner tackled....

- ✓ Raising the debt ceiling
- ✓ Finalizing a budget deal
- ✓ Moving a transportation bill through the House

BILLS THIS CONGRESS

- ✓ Over 7,500 bills were introduced this Congress
- ✓ 93 bills signed into law
- ✓ The majority needed Democratic support



NACo engagement with the White House

- Regular calls for county officials
- White House OMB retrospective regulatory review
- President's opioid abuse initiative
- Community Oriented Policing recommendations
- My Brother's Keeper initiative
- Made in Rural America initiative
- Rural Childhood Poverty initiative

Waters of the U.S.

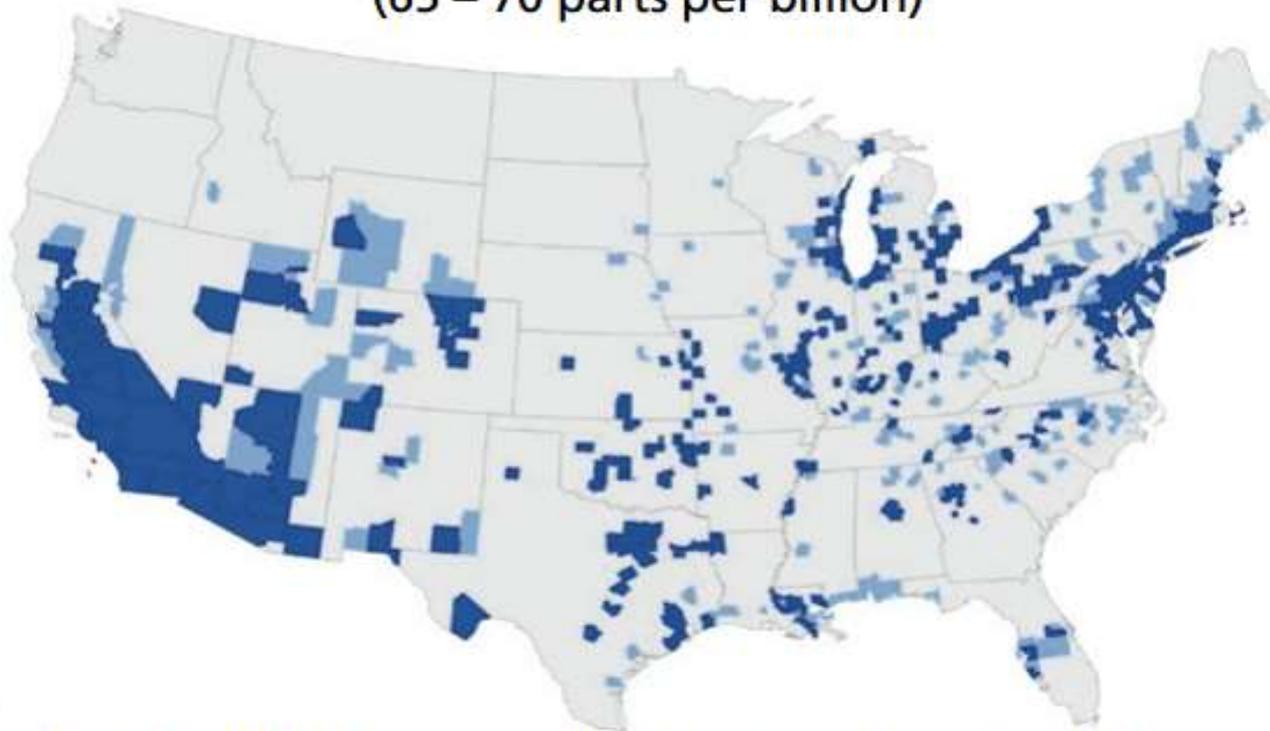
All eyes on the courts...

- ✓ Rule is now final
- ✓ Over one million comments submitted
- ✓ 31 states have filed lawsuits
- ✓ Who has jurisdiction?
- ✓ Court of Appeals has halted implementation nationally
- ✓ Most likely headed to Supreme Court

Ozone Rule

Counties Where Measured Ozone is Above Proposed Range of Standards

(65 – 70 parts per billion)



- **358 COUNTIES** WOULD VIOLATE 70 PARTS PER BILLION (PPB)
- **200 ADDITIONAL COUNTIES** WOULD VIOLATE 65 PPB

Based on 2011 – 2013 monitoring data

TOTAL VIOLATIONS
558

Source: EPA ground-level ozone map

HUD Fair Housing Rules

- ✓ Aims to clarify existing fair housing rules for HUD grantees that receive funding for programs like CDBG, HOME and others
- ✓ **Would mandate grantees to use a new process and toolkit to analyze their fair housing landscape**
- ✓ Concerns over new expansive process, additional time, financial impact

DOL Overtime Pay

- ✓ Would change the “white collar” exemption from overtime pay for executive, administrative and professional employees
- ✓ **Would increase threshold for employees who are eligible to receive overtime pay, from \$23,660 to \$50,440**
- ✓ NACo also requested DOL provide further analysis on the potential impact on local governments prior to finalization of the rule

DOL Implementation of Workforce Law

- ✓ Successfully protected local decision making in legislation
- ✓ **Now need to continue to protect through implementation; ensure thorough consultation from states with local officials**
- ✓ **Anticipate final rule next spring**

DOJ ADA Accessibility Requirements

- ✓ **Proposal would impact county government websites**
- ✓ Many counties have expressed concerns with limited timeframe and additional costs to comply
- ✓ **Anticipate proposed rule in 2016**

DoD Excess Property Program

- ✓ Program is administered by DoD's Defense Logistics Agency
- ✓ And permits the free transfer of excess supplies and equipment to federal, state, and local law enforcement agencies
- ✓ Scrutiny following Ferguson
- ✓ President issued Executive Order that established federal interagency law enforcement working group that made recommendations
- ✓ Some supplies and equipment no longer procured to law enforcement

NACo Members Now on 60+ National Committees

- EPA's Local Government Advisory Committee
- FCC's Intergovernmental Advisory Committee
- FEMA's National Advisory Council
- National Conference on Correctional Health Care
- National Drought Resiliency Partnership
- National Homeland Security Consortium
- U.S. Department of Homeland Security's SAFECOM
- Wildland Fire Leadership Council

How Can We Develop More
Sophisticated Strategies and
Tactics?

Congress Raised Debt Ceiling

- ✓ Debt ceiling last raised in 2014 to \$18.1 trillion
- ✓ Debt now at \$18.7 trillion
- ✓ **Biggest issue:** Would Congress grant authority without requiring major cuts in spending?
- ✓ **Congress suspended the debt ceiling through March of 2017**

Congress Passed Budget Deal

- ✓ **Agreed on top-line spending for federal government for two years**
- ✓ Did not follow sequestration caps; provided additional \$80 billion in spending
- ✓ Found extra revenue through sale of oil from the Strategic Petroleum Reserve and spectrum auctions

STATE SUMMARY OF COUNTY TRANSPORTATION FUNDING AND FINANCE

LOUISIANA PARISHES

FUNDING SOURCES FOR COUNTY TRANSPORTATION PROJECTS

From State Funds:

- Each parish receives 0.5 percent of the gross proceeds of motor vehicle rental excise tax within its jurisdiction.
- The Parish Transportation Program provides funding for local government for road systems maintenance, mass transit and to serve as a local match for off-system roads and bridges. The sources of funding for this program are the State General Fund direct and constitutionally dedicated Transportation Trust Fund revenues, amounting to no less than the revenues of one cent of the tax on gasoline and special fuels.
- Parishes receive a portion of revenues from the Transportation Trust Fund. Revenues in the Transportation Trust Fund come mainly from state gas taxes, but also from license plate registration fees, driver's license fees and state sales taxes on aviation fuels.

From County Funds:

- Major revenue sources used by local governments include appropriations from general funds, property taxes and special assessments, bond proceeds, and other local impacts.
- The Transportation Trust Fund revenues come from a license plate registration fees and renewals, drivers' license fees, state sales taxes on aviation fuels, and federal funds.

COUNTIES FACE THE FOLLOWING CHALLENGES IN FUNDING AND FINANCING TRANSPORTATION PROJECTS

- State general fund aid to parishes on a per mileage formula basis for road maintenance was eliminated by state statute, creating a bigger gap between the total recommended funds and the actual operating budgets. Funds are distributed on a per capita basis. Rural parishes have seen a decrease in funding because they tend to have larger land area and more miles of roads, but smaller populations.

Share of County Owned Road Miles Out of Public Roads Statewide	59%
Share of County Owned Bridges Out of Public Bridges Statewide	33%
Share of Structurally Deficient Bridges Out of County Owned Bridges	22%

COUNTY FINANCIAL AUTHORITY		
	County Authority	Limitations
Levy Property Taxes	X	Property tax rates must be lower than 4 mills unless the county gets approval from a majority of voters in a referendum. Counties have revenue increase limitations.
Levy Personal Property Taxes		
Levy Local Option Sales Taxes	X	Maximum rate of sales tax is 1% for general purposes. Implementation of a local sales tax requires approval of a majority of voters in a referendum.
Levy a Local Gas Tax		
Charge a Motor Vehicle License or Registration Fee		
Form Special Districts for Transportation	X	

Passed Major Transportation Package

The FAST Act includes major wins for counties

- ✓ 5 year bill = funding certainty
- ✓ **Corrects 30% cut from MAP 21**
 - ✓ County owned bridges now eligible for NHPP authorized at \$116 billion over 5 years
- ✓ **Increased funding for Surface Transportation Program by almost \$3 billion over 5 years-core program for local governments**
- ✓ **Preserved \$776 million set-aside for off system bridges**

Passed Omnibus Funding Package

Included major wins for counties

- ✓ Fully funded PILT
- ✓ **Level funded programs like CDBG and HOME**
- ✓ **Postponed the Cadillac tax**

40% Excise Tax “The Cadillac Tax”

- ✓ **Under the Affordable Care Act (ACA), state and local governments face a 40 percent tax on employer-sponsored health benefits**, which would negatively impact many counties
- ✓ The tax would be imposed in 2018 on coverage above \$10,200 for individuals and \$27,500 for spouse or family coverage
- ✓ **NACo opposes the taxation of employer-sponsored health benefits**

Tax Reform Could See Action Next Year

- ✓ **Comprehensive tax reform is still on the table**
- ✓ New Ways and Means chairman announced intent to restart the efforts to enact comprehensive tax reform next year
- ✓ **Counties need to be proactive on municipal bonds**

THE IMPACT OF CHANGING THE TAX-EXEMPT STATUS OF MUNICIPAL BONDS INTEREST

Louisiana

\$ 16.1 billion
State and local governments and authorities municipal bonds for 21 infrastructure purposes, Value, 2003-2012

\$ 1.7 billion
Estimated cost of a 28 percent cap proposal, 2003-2012

\$ 4.8 billion
Estimated cost of the repeal of the tax-exempt status of municipal bond interest, 2003-2012

SOURCE: NACO analysis of Thomson Reuters February 2013 data

DATA NOTES

Amounts in excess of 1 million are rounded to the nearest decimal. Amounts in excess of 1 billion are rounded to the nearest decimal.

The cost by state reflects the cost to all municipal bond issuers in a state not only the cost to the state government.

The estimated cost of a 28 percent cap proposal is how much a state and other municipal bond issuers in a state would have had to pay additionally in interest for tax-exempt municipal bonds between 2003 and 2012 if a 28 percent cap were in place over the last 10 years. For more details on the methodology, please see the full report.

The estimated cost of the repeal of the tax-exempt status of muni bonds is how much a state and other municipal bond issuers in a state would have had to pay additionally in interest for tax-exempt municipal bonds between 2003 and 2012 if they were fully taxable over the last 10 years. For more details on the methodology, please see the full report.

The cost estimates are based on a limited set of long-term tax-exempt municipal bonds for 21 infrastructure purposes, not all tax-exempt municipal bonds.

The cost estimates are average effects based on historical market conditions. The cost of a 28 percent cap or a repeal in 2012 would have varied based on the size of an issuer, the credit rating of an issuer and the specific characteristics of each bond issuance.

\$495.3 BILLION

Estimated cost of the repeal of the tax-exempt status of municipal bond interest for the 21 largest infrastructure purposes, excluding refunding, 2003-2012

\$1.65 TRILLION

Municipal bond issuances for the 21 largest infrastructure purposes, excluding refunding, 2003-2012

Top 10 U.S. infrastructure purposes for muni bonds, 2003-2012:

SCHOOLS - \$514.1 BILLION

HOSPITALS - \$287.9 BILLION

WATER AND SEWER - \$257.9 BILLION

ROADS - \$178.0 BILLION

POWER UTILITIES - \$147.0 BILLION

FULL REPORT: www.naco.org/muni-bonds

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 [#munibonds](https://twitter.com/munibonds)



DELIVERING UNCOLLECTED REVENUE



SUPPORT REMOTE SALES TAX LEGISLATION



LOUISIANA

	MFA UNCOLLECTED REVENUE, 2013:	MFA UNCOLLECTED REVENUE 2011-2013 GROWTH RATE:	ITFA FORGONE REVENUE, 2013:	ITFA FORGONE REVENUE 2011-2013 GROWTH RATE:
STATE	\$ 1.0 B	10.9%	\$145.1 M	23.3%
NATIONAL	\$ 26.1 B	10.2%	\$ 6.8 B	26.7%

Congress should act now on this critical legislation for counties by combining the Marketplace Fairness Act (MFA) and a temporary extension of the Internet Tax Freedom Act (ITFA) and passing the measure by the end of the year.

- **MFA is not a new tax** it would allow state and local governments to collect existing sales and use taxes on remote sales.
- MFA would enable state and local governments to collect sales taxes that are already owed each year that could be dedicated to providing important local services such as infrastructure, public safety, education and economic development.
- The ITFA was originally intended to be a temporary measure to provide a boost to the then-fledgling Internet. A temporary extension of the ITFA would preserve the intent of the original bill.

Source: NACo Analysis of data from U.S. Census Bureau; U.S. Bureau of Economic Analysis; Federal Communications Commission; University of Tennessee.



MISSING REVENUE IS CRITICAL FOR SERVICES INCLUDING:

ROAD AND BRIDGE MAINTENANCE	LAW ENFORCEMENT	PUBLIC HEALTH	EDUCATION	ECONOMIC DEVELOPMENT	SOLID WASTE DISPOSAL	ENVIRONMENTAL COMPLIANCE

Criminal Justice and Mental Health

- ✓ Need education on county role in criminal justice system and mental and behavioral health system
- ✓ Working with Congress on several reform packages

BEHAVIORAL HEALTH MATTERS TO COUNTIES

NATIONAL ASSOCIATION OF COUNTIES (NACo)
NACBDD
National Association of County Behavioral Health & Developmental Disability Directors

America's **3,069 counties** are integral to America's behavioral health system. Counties annually invest **\$70 billion** in community health systems, including behavioral health services. Through **750 behavioral health authorities** and community providers, county governments plan and operate community-based services for persons with mental illnesses and substance use conditions. County-based behavioral health systems exist in **23 states** that represent **75% of the US population**.

1 IN 5 ADULTS IN THE U.S. EXPERIENCE A MENTAL ILLNESS
more than **HALF** did not receive treatment in the past year

1 IN 25 ADULTS IN THE U.S. EXPERIENCE A SERIOUS MENTAL ILLNESS
approximately **ONE THIRD** did not receive treatment in the past year

1 IN 10 ADULTS IN THE U.S. EXPERIENCE A SUBSTANCE ABUSE DISORDER
approximately **90%** did not receive treatment in the past year

approximately **8.5 MILLION** ADULTS HAVE BOTH A MENTAL HEALTH AND SUBSTANCE ABUSE DISORDER

Counties ensure the safety of the public and are the entry point in the criminal justice system, with **11.6 million** individuals cycling in and out of **3,000 local jails** every year.

64% OF JAIL INMATES HAVE A MENTAL ILLNESS

Counties help finance Medicaid, the largest source of funding for behavioral health services in the U.S., and serve as the local safety net administering wrap-around human services supports.

Publicly funded sources account for approximately **60%** of mental health spending and **70%** of substance abuse spending, with Medicaid covering more than 1/4 of all expenditures.

MENTAL HEALTH SPENDING: **60%** MEDICAID
SUBSTANCE ABUSE SPENDING: **70%** MEDICAID

25 MASSACHUSETTS AVENUE, NW | SUITE 500 | WASHINGTON, DC 20001 | 202.393.6226 | www.NACo.org
fb.com/NACoDC | twitter.com/NACoTWEETS | youtube.com/NACoVIDEO | linkedin.com/in/NACoDC

Key Legislation

NACo Continues to Work on Other Legislative Issues...

- Tribal lands into trust process
- Endangered Species Act
- Forest Health and wildfire management
- Medicaid, the Medicaid inmate exclusion
- Cyber legislation
- FEMA deobligation

New Advocacy Tools...



EX-IM SUPPORT AT HOME

HAWAII COUNTY, HI

	NUMBER OF COMPANIES SUPPORTED (FY 2014)	SMALL BUSINESS AS QUOTE OF COMPANIES SUPPORTED (FY 2014)	EX-IM EXPORT FINANCING (FY 2014)	EXPORTS SUPPORTING (FY 2014)
COUNTY	1-5	100.0%	\$ 71.378	\$ 71.378
NATION	9,045	64.0%	\$146.0 B	\$276.0 B

EXPORTS-IMPORT (EX-IM) BANK
The Export-Import Bank of the United States (Ex-Im Bank) is the official export credit agency that supports U.S. jobs by financing the export of American goods and services abroad. Ex-Im Bank offers loans to provide financing for exports from overseas. Without the services of the Ex-Im Bank, businesses which are seeking export opportunities may have no other options for their exports. The Ex-Im Bank ensures U.S. businesses can compete in a force global market. Many County participants partner with the Ex-Im Bank to promote to attract foreign. The Ex-Im Bank is a major resource for economic developers and supports businesses of all sizes and sizes the community financial system and economic recovery growth.

OUR ASK:
Congress urge Congress to pass a long-term reauthorization of the U.S. Export-Import Bank to meet the needs of local businesses related to exporting, develop new jobs and attract and expand their global competitiveness. The Ex-Im Bank reauthorization will allow for long-term business planning for future export debt, economic development and local job growth.

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THE EX-IM BANK ASSISTS LOCAL BUSINESSES WITH:

- EXPORT FINANCING
- EXPORT ASSISTANCE
- EXPORT CREDIT
- EXPORT CREDITORS
- EXPORT TRAINING
- EXPORT PROMOTION

WWW.EX-IM.BANK.GOV | 1-800-445-4453 | 1-800-445-4453 | 1-800-445-4453 | 1-800-445-4453



2014 PAYMENT IN LIEU OF TAXES (PILT)

Hawaii County, HI

	PILOT RECEIVED (FY 2014)	PERCENT OF FEDERAL LAND	PROPERTY TAX REVENUE FOR TANGIBLE ASSETS	PER ACRE (FY 2014)
COUNTY	\$317,870	3.8%	\$57.94	\$2.58

FEDERAL LANDS, LOCAL COMMUNITIES



62% OF COUNTIES HAVE FEDERAL LAND WITHIN THEIR BOUNDARIES. Even though they are not able to collect property taxes on federal land, county governments must still meet essential services for their residents and those who visit their counties. Local needs include road and bridge maintenance, law enforcement, fire and rescue, emergency medical, fire protection, water supply, and environmental protection.

Our ask: Counties urge Congress to provide full funding for FY 2015 and to support a sustainable long-term approach to financing essential local services to America's public lands counties.

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KEY PROGRAMS ARE CRITICAL FOR SERVICES INCLUDING:

- ROAD AND BRIDGE MAINTENANCE
- WATER MANAGEMENT
- WILDFIRE PREVENTION
- WILDFIRE RESTORATION
- WILDFIRE SUPPRESSION
- WILDFIRE INVESTIGATION
- WILDFIRE PREVENTION
- WILDFIRE RESTORATION
- WILDFIRE SUPPRESSION
- WILDFIRE INVESTIGATION

WWW.BLM.GOV | 1-800-445-4453 | 1-800-445-4453 | 1-800-445-4453 | 1-800-445-4453

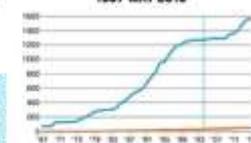


U.S. ENDANGERED SPECIES, MAY 2015

ENDANGERED AND THREATENED SPECIES LISTINGS, MAY 2015

1,560

POPULATION 2014: 318,857,896
ENDANGERED SPECIES LISTING 2014: 1,211
THREATENED SPECIES LISTING 2014: 354
NEW LISTINGS OF ENDANGERED SPECIES IN FY 2014: 310
REMOVED OF ENDANGERED SPECIES IN FY 2014: 22



1967-MAY 2015

81% of counties have at least one species every listed as endangered or threatened since 2014.



99.4% OF COUNTIES HAVE AT LEAST ONE SPECIES LISTED AS ENDANGERED OR THREATENED SINCE 2014.

OUR ASK:
Congress urge Congress to pass a long-term reauthorization of the U.S. Endangered Species Act to meet the needs of local businesses related to exporting, develop new jobs and attract and expand their global competitiveness. The Endangered Species Act reauthorization will allow for long-term business planning for future export debt, economic development and local job growth.

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KEY PROGRAMS ARE CRITICAL FOR SERVICES INCLUDING:

- WATERWAY RESTORATION
- WILDFIRE PREVENTION
- WILDFIRE RESTORATION
- WILDFIRE SUPPRESSION
- WILDFIRE INVESTIGATION

WWW.BLM.GOV | 1-800-445-4453 | 1-800-445-4453 | 1-800-445-4453 | 1-800-445-4453



COMMUNITY DEVELOPMENT BLOCK GRANTS (CDBG)

SUPPORTING LOCAL DEVELOPMENT AND INFRASTRUCTURE PROJECTS

	CDBG FUNDING (FY 2014)	CDBG FUNDING (FY 2015)	CDBG PERCENT CHANGE (FY 2014 - FY 2015)
COUNTY	\$ 3.9 B	\$ 3.8 B	-24.0%

COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM
The U.S. Department of Housing and Urban Development's (HUD) CDBG program provides critical funding to counties to support infrastructure and economic development projects. Many County participants partner with HUD to promote to attract foreign. The CDBG program is a major resource for economic developers and supports businesses of all sizes and sizes the community financial system and economic recovery growth.

OUR ASK:
Congress urge Congress to provide full funding for FY 2015 and to support a sustainable long-term approach to financing essential local services to America's public lands counties.



CDBG FUNDING DECREASED 24% IN FY 2015

KEY PROGRAMS ARE CRITICAL FOR SERVICES INCLUDING:

- WATERWAY RESTORATION
- WILDFIRE PREVENTION
- WILDFIRE RESTORATION
- WILDFIRE SUPPRESSION
- WILDFIRE INVESTIGATION

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SECURE RURAL SCHOOLS

SUPPORTING CRITICAL SERVICES IN FOREST COUNTIES

OURAY COUNTY, CO

	REVENUE FROM FEDERAL LANDS (FY 2014)	REVENUE FROM FEDERAL LANDS (FY 2015)	PERCENT CHANGE (FY 2014 - FY 2015)	PERCENT OF NATIONAL COUNTY REVENUE
COUNTY	\$ 84,142	\$ 27,958	-67.8%	37.3%
NATION	\$ 12.5 M	\$ 5.5 M	-56.4%	21.8%

SECURE RURAL SCHOOLS
The Secure Rural Schools and Community Self-Determination Act (SRS) was enacted in 2002 to compensate for the loss of revenue from federal lands, which is a major source of revenue for many rural counties. The SRS program provides SRS funding for rural counties and other critical services in 22 mostly rural counties, and is a major source of revenue for many rural counties. The SRS program is a major resource for economic developers and supports businesses of all sizes and sizes the community financial system and economic recovery growth.

OUR ASK:
Without SRS, forest counties nationwide face dramatic budgetary shortfalls. Counties urge Congress to renew its long-standing commitment to forest counties by increasing revenue sharing through active forest management and extending SRS as critical transitional funding.

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KEY PROGRAMS ARE CRITICAL FOR SERVICES INCLUDING:

- WATERWAY RESTORATION
- WILDFIRE PREVENTION
- WILDFIRE RESTORATION
- WILDFIRE SUPPRESSION
- WILDFIRE INVESTIGATION

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DELIVERING UNCOLLECTED REVENUE

SUPPORTING WHOSE SHARES TAX LEGISLATION

HAWAII

	NEW UNCOLLECTED REVENUE (FY 2014)	PERCENT OF UNCOLLECTED REVENUE (FY 2014)	NEW UNCOLLECTED REVENUE (FY 2015)	PERCENT OF UNCOLLECTED REVENUE (FY 2015)
COUNTY	\$143.7 M	18.0%	\$ 28.4 M	28.5%
NATION	\$ 26.1 B	18.2%	\$514.5 M	34.0%



\$8.8 BILLION \$20.1 BILLION

OUR ASK:
Congress urge Congress to provide full funding for FY 2015 and to support a sustainable long-term approach to financing essential local services to America's public lands counties.

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KEY PROGRAMS ARE CRITICAL FOR SERVICES INCLUDING:

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- WILDFIRE INVESTIGATION

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NACo COUNTY EXPLORER

MAPPING COUNTY DATA

Map an Indicator ▾

County Profiles ▾

City/Zip Search

County Search

State Search

county name



County Profiles

County Administration

County Employment

County Finance

County Structure

Demographics

Economy

Education

Energy & Environment

Federal Funding

Geography

Health & Hospitals

Housing & Community Development

Justice & Public Safety

Public Amenities

Public Lands

Social Services

Transportation

Utility

Water, Sewerage & Solid Waste

Management

County Economic Tracker

County Administrators

Endangered Species

U.S. Ex-Im Bank Financing

Municipal Bonds

Payment in Lieu of Taxes (PILT)

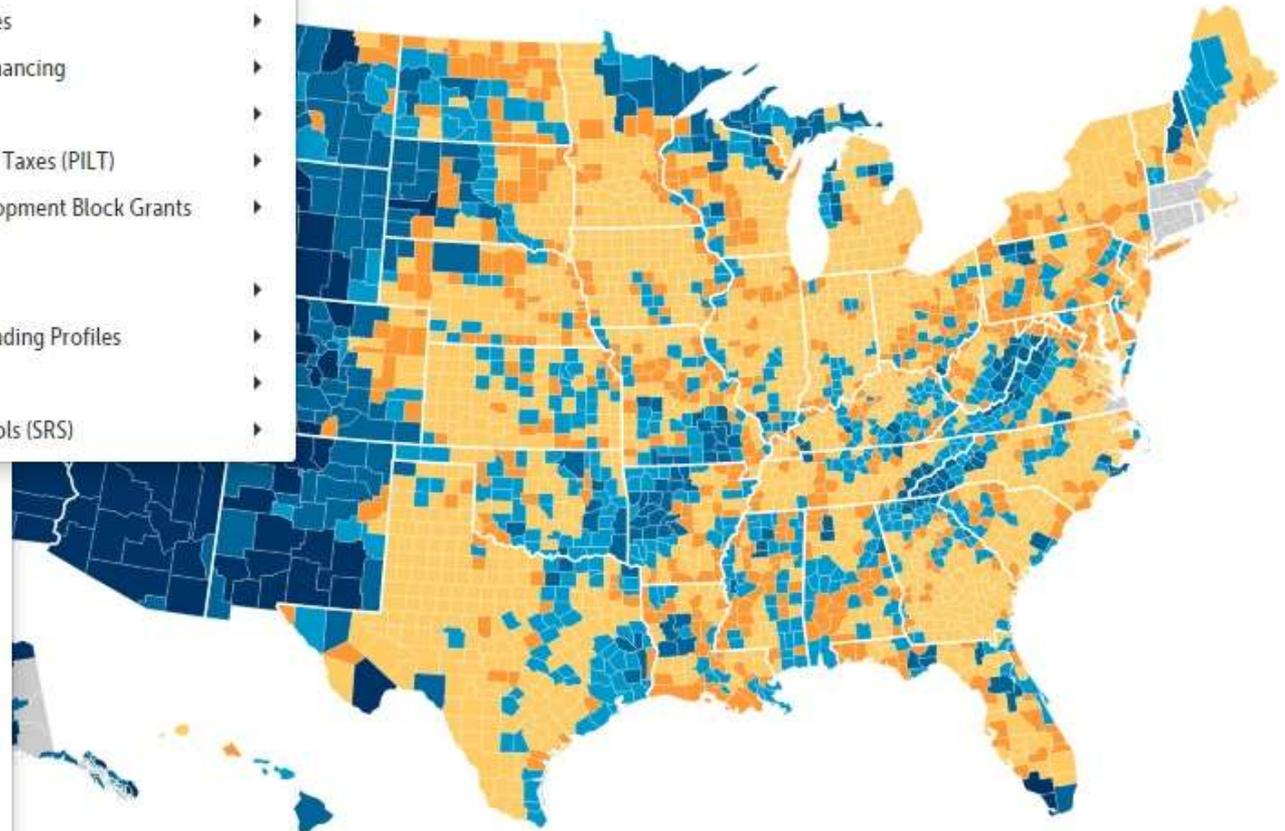
Community Development Block Grants (CDBG)

MFA Profiles

Transportation Funding Profiles

MAP-21 Profiles

Secure Rural Schools (SRS)



Source: NACo Analysis of U.S. Department of the Interior Data, 2015

2015 Payment in Lieu of Taxes (PILT)
PILT Amount





JOIN A NACo COMMITTEE AND MAKE A DIFFERENCE

GET INVOLVED!

